

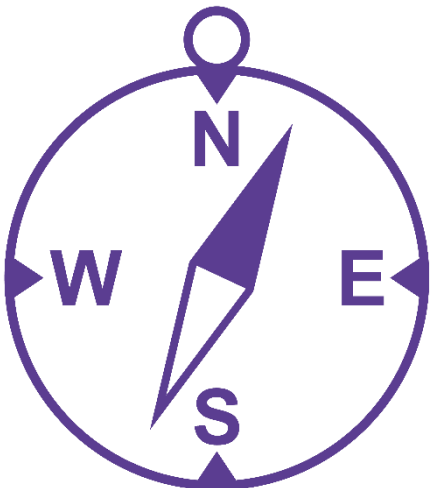


Regulator of  
Social Housing

Annex 4

# Proposed consumer standards Code of Practice

1 October 2026



# Consumer standards Code of Practice

## The role of the Code of Practice

1. This Code of Practice (the Code) is designed to amplify some of the requirements in the consumer standards (the standards). The Code elaborates on the content of the standards with illustrative examples where we think they are useful. It aims to help registered providers understand what the regulator is looking for when seeking evidence which gives us assurance that they are delivering the outcomes of the standards. Throughout the Code, when we refer to registered providers delivering the outcomes of the standards we mean any of the required outcomes and specific expectations of the standards. The Code does not elaborate on all expectations set out in the standards, only where the regulator considers that amplification may help registered providers understand how the outcomes of the standards can be delivered. This does not indicate the relative importance of different elements of the standards. Registered providers must deliver all the outcomes of the standards.
2. Registered providers should have regard to the Code when assessing whether they are delivering the outcomes of the standards. In considering whether the outcomes of the standards have been delivered, the regulator will have regard to the Code. It is therefore important that registered providers are familiar with its content. However, it is the outcomes of the standards rather than the Code that registered providers must deliver.
3. The regulator adopts a co-regulatory approach to its work. It sets both economic and consumer standards designed to help it to deliver its statutory objectives. Responsibility lies with the boards and councillors of registered providers to deliver the outcomes of the standards. The Code fits with our co-regulatory approach by recognising that registered providers may develop their own approaches to deliver the outcomes of the standards. Boards and councillors of registered providers should have robust mechanisms in place to provide them with assurance that their organisation delivers the outcomes of the standards.
4. Examples of how registered providers might deliver the outcomes are not intended to be exhaustive nor prescriptive. Registered providers are free to deliver the outcomes in a different manner. If there are any conflicts between the Code and the standards, the standards take precedence.

5. The different sections of the Code follow the same order as they appear in the standards. At the beginning of each theme in the Code, we state clearly which required outcome and specific expectations from each standard we are expanding upon.
6. Registered providers are responsible for delivering the outcomes of the standards. This applies both where the registered provider delivers services to tenants directly and where services are delivered via other organisations. Where they contract out any landlord services to a third party, the registered provider remains responsible for delivering the outcomes of the standards and should have assurance that they are being delivered.
7. The outcomes of the standards are interdependent as they all share a common aim of ensuring the provision of effective landlord services and quality, well-maintained and safe homes. Registered providers should consider that if they are unable to demonstrate they are delivering one element of the standards, this is likely to mean that there are gaps in their assurance of how they are delivering other expectations of the standards.
8. The Code references a number of documents, some of which are owned by the regulator, and some are owned by other organisations. These documents and links to them may be updated, amended and replaced from time to time, and it is the responsibility of registered providers to ensure that they comply with the latest version of these documents at any point in time.

## Safety and Quality Standard

### Stock quality

(Relevant to the Safety and Quality Standard required outcome 1.1.1 and specific expectations 2.1.1 and 2.1.2)

9. Providing safe and well-maintained homes is a fundamental responsibility of all registered providers. Having a sufficiently detailed understanding of the condition of their homes at an individual property level is vital to registered providers being able to achieve this and helps to ensure that they meet all applicable requirements. In achieving this outcome, private registered providers should be mindful of the regulator's requirement in the Governance and Financial Viability Standard in relation to maintaining a thorough, accurate and up to date record of their assets and liabilities.
10. Registered providers are expected to undertake regular physical assessments of the inside and the outside of homes where they have a legal responsibility. They should assess whether homes are:
  - safe and free from serious hazards
  - kept in good repair
  - meet relevant standards prescribed in law.
11. Registered providers should assess the condition of homes frequently enough and in sufficient depth to maintain their assurance on their quality and safety. Appropriate frequency and depth will be influenced by a range of factors, including but not limited to, property age, construction, and archetypes as well as data from complaints and reports from repairs and maintenance programmes. For some registered providers a five-year rolling programme of stock condition surveys across all homes might be appropriate; however for some registered providers or for some homes, more frequent assessments might be needed, for example where there are high levels of responsive repair requests or recurring problems which might be indicative of wider issues.
12. Registered providers should ensure their approach to assessing and recording the conditions of their homes is robust and kept up to date by using <sup>information</sup> from a range of relevant sources such as repairs, complaints, health and safety assessments and energy performance certificate (EPC) data to maintain a rounded view of condition.

13. To ensure registered providers have an understanding of all homes, their approach to assessing homes should consider the different opportunities where the inside of a home can be assessed e.g. when gas safety checks are being carried out. Where access is needed, registered providers should take all reasonable steps to access homes.
14. Registered providers should consider their understanding of the condition of homes in the context of the needs of individual tenants living in them. Taking into account the potential risk to tenants, registered providers should have appropriate systems in place to ensure they act upon identified investment and repair requirements in an appropriate and timely manner.

## **Decency**

(Relevant to the Safety and Quality Standard required outcome 1.2.1)

15. Registered providers are required to meet section 5 of the Government's Decent Homes Guidance, and should have an approach to repairs, maintenance and planned improvements which ensures that their homes are maintained to meet all criteria of the Decent Homes Standard, including being free from Category 1 hazards.
16. Registered providers' understanding of the condition of their homes should include meeting all criteria of the Decent Homes Standard. In addition, registered providers should have an effective plan in place to ensure they meet all criteria of the Decent Homes Standard.
17. Where a registered provider has agreed a period of non-compliance with the Decent Homes Standard with the regulator, it should ensure that it meets all applicable health and safety legal requirements for the duration of the period and should communicate the non-compliance with the Decent Homes Standard and its implications to affected tenants.

## **Health and safety**

(Relevant to the Safety and Quality Standard required outcome 1.3.1 and specific expectations 2.2.1, 2.2.2 and 2.2.3)

18. As part of delivering this outcome, registered providers must ensure they understand and meet all applicable health and safety legal requirements, including secondary legislation (in relation to, for example, gas safety, fire safety, electrical safety, water safety, lift safety, asbestos safety, smoke alarms and carbon monoxide). Registered

providers are expected to have regard to appropriate statutory guidance and to meet the legal requirements relating to the role of the health and safety lead.

19. Registered providers should ensure that they maintain sufficient assurance that they meet all relevant health and safety requirements, which reflects the level of potential risk and impact on tenants. They should have a full understanding of what the data is telling them about how safe tenants are, the effectiveness of controls in place and how tenants' needs are being met.
20. Where a third party has the legal responsibility for tenants' homes and/or communal areas, registered providers should hold the third party to account for ensuring health and safety requirements are met.
21. All required actions arising from legally required health and safety assessments should be carried out as soon as possible. When prioritising these actions registered providers should take into account any statutory timescales as well as the potential risk to tenants, so that remedial actions are carried out within appropriate timescales.
22. As part of ensuring the wider safety of tenants in the design and delivery of landlord services, registered providers should have an effective approach to proactively identifying the risks to tenants' safety and eliminating or mitigating those risks. Examples of actions that registered providers may take to ensure the safety of tenants include, housing tenants together appropriately when allocating shared properties, assessing the vulnerability and risk of anti-social behaviour victims in considering what action to take, and taking into account, where appropriate, individual tenants' safety, security and health when prioritising repairs.

## **Repairs, maintenance and planned improvements**

(Relevant to the Safety and Quality Standard required outcome 1.4.1 and specific expectations 2.3.3, 2.3.4 and 2.3.5)

23. In delivering an effective, efficient and timely repairs maintenance and planned improvement service, registered providers should coordinate effectively with all parties involved, so that work is completed within set timescales, in as few visits as possible and is fit for purpose.
24. Registered providers are expected to have in place and comply with effective policies, procedures and processes in relation to repairs, maintenance and planned

improvements that take into account tenants' views and diverse needs. This may include, for example, increasing the priority of repairs for some older tenants and where a household member is disabled, and installing extra locks and security lights for tenants experiencing domestic abuse or anti-social behaviour, in order to safeguard them.

25. Registered providers should communicate promptly with tenants about repairs, maintenance and planned improvements and keep them regularly updated on progress and how they are resolving any issues. For example, they should aim to consult affected tenants in a timely manner before the start of any planned improvement programmes, and update affected tenants if registered providers foresee any delays to the programme. In doing so, they should be mindful of the regulator's requirements in relation to the diverse needs of tenants.
26. In relation to communal areas, where there is an arrangement in place for a third party to manage a communal area on a registered provider's behalf, the registered provider is required to ensure that the communal area is well-maintained, and to hold the third party to account if it is not.

## **Adaptations**

(Relevant to the Safety and Quality Standard required outcome 1.5.1 and specific expectation 2.4.1 and 2.4.2)

27. Not all registered providers directly provide a housing adaptations service, but nonetheless they should all have a process in place to assist tenants in need of housing adaptations, which they must communicate to tenants. As part of this communication, registered providers are expected to inform tenants about the application process, and where relevant, registered providers should make clear any local variations to the application process that may apply. Assistance to tenants requiring a housing adaptation may take the form of, for example, registered providers applying for an adaptation to the relevant organisation on a tenant's behalf or establishing clear timescales with the relevant organisation providing the adaptation.
28. Where the housing adaptations service is provided by a third party, the registered provider should not unreasonably withhold permission for a housing adaptation to be installed in a tenant's home. Where the registered provider provides a housing adaptations service, they should not unreasonably refuse a tenant's request for a housing adaptation. Where a registered provider does not meet a tenant's request for a housing adaptation, the registered provider should consider whether it is appropriate to

offer alternative measures in order to support the affected tenant, for example offering to transfer them to a home that is accessible or that can be adapted to meet their needs.

## Transparency, Influence and Accountability Standard

### Fairness and respect

(Relevant to the Transparency, Influence and Accountability Standard required outcome 1.1.1)

29. Tenants and prospective tenants should be treated with fairness and respect and this principle should underpin how registered providers deliver all landlord services.
30. Registered providers should foster a strong culture throughout their organisation of fairness, courtesy and respect, where tenants are listened to and can trust their landlord. In treating tenants fairly, registered providers should consider how they can adapt their services and communications to meet individual tenants' needs.

### Diverse needs

(Relevant to the Transparency, Influence and Accountability Standard required outcome 1.2.1 and specific expectations 2.1.1, 2.1.2, 2.1.3 and 2.1.4)

31. Registered providers are expected to consider the diverse needs of their tenants (and prospective tenants, where relevant) in relation to the housing and landlord services they provide. This consideration should be integral to the culture of the organisation. Examples of how registered providers can take action to deliver fair and equitable outcomes for tenants may include investigating any complaints of alleged discrimination from tenants promptly and implementing any relevant learning, providing regular equality, diversity and inclusion training for staff, board members or councillors, and carrying out work to understand the barriers different groups of tenants might face in accessing services and working to remove those barriers.
32. Registered providers are expected to have robust information about their tenants so that they can deliver fair and equitable outcomes for tenants in relation to the housing and landlord services they provide. This should include, but not be limited to, relevant information on protected characteristics, and any support or communication needs.
33. It is for registered providers to work with tenants to decide the most effective approach to gathering this information and keeping it up to date, and to share with tenants how

they will make use of the data. Registered providers should explore a range of methods for collecting this information from tenants to encourage a good response rate. For example, via periodic face-to-face contact with tenants or other appropriate points of contact with tenants. As part of their approach registered providers should process personal information in compliance with relevant legislation and the Information Commissioner's Office guidance.

34. In delivering this outcome, registered providers may also want to consider using other data and information about tenants, for example the census and/or English Housing Survey, to inform the design and delivery of their strategies, policies and landlord services.
35. Registered providers should regularly assess whether their housing and landlord services deliver fair and equitable outcomes for tenants and, where relevant, prospective tenants. Registered providers should take account of the findings of their assessments and should be able to demonstrate actions they have taken as a result.
36. Registered providers should make tenants aware of the different ways in which services are tailored to meet their needs. This could include, for example, by informing tenants when they report a repair that a choice of appointment time is available, or that information can be supplied in alternative formats, such as pictorial, and in different languages on request.
37. Registered providers should have in place an effective, simple and accessible process to enable tenants and prospective tenants to nominate a representative to act on their behalf in interactions with the landlord about landlord services, for example, in order to report a complaint on a tenant's behalf and to discuss progress of a repair or a housing application.

## **Engagement with tenants**

(Relevant to the Transparency, Influence and Accountability Standard required outcome 1.3.1 and specific expectations 2.2.1, 2.2.2, 2.2.3, 2.2.4, 2.2.5 and 2.2.6)

38. Genuine consideration of tenants' views should be at the heart of registered providers' different levels of decision-making about the delivery of landlord services. This may include, for example, in relation to agreeing their asset management strategy, the setting of service standards, agreeing responsive repair timescales and setting performance targets for different landlord services.

39. Tenants' views can be gathered in different ways. Boards and councillors of registered providers should assure themselves that tenants' views have been actively sought and considered as part of their decision-making about their organisation's landlord services. Registered providers should also communicate to tenants how tenants' views have been taken into account in their decision making about how landlord services are delivered. In addition, consideration of how to improve and tailor landlord service delivery should be an ongoing activity taking place at all levels of the organisation and across all areas of service delivery.
40. Registered providers should take reasonable steps to ensure that all tenants have an equitable opportunity to be involved in influencing and scrutinising strategies, policies and services, taking into account the diverse needs of tenants.
41. Registered providers should take reasonable steps to assist tenants wishing to implement tenant-led activities to influence and scrutinise their landlord's strategies, policies and services. Assistance may include, for example, providing venues for meetings, administrative support, funding and training.
42. Where a registered provider is considering a change in landlord or a significant change in management arrangements, it is important that in their consultation with affected tenants they tailor their communication methods and take all reasonable steps to ensure that all affected tenants have access to and can understand the landlord's proposals. This should include tenants who may experience communication barriers, have additional support needs and/or are unable to use online services.
43. Consultation with tenants must be meaningful, which includes engaging with affected tenants in a range of ways. Registered providers should begin their consultation with affected tenants at an early stage in the process, while there is scope to influence the decision and/or outcome. They should run the consultation for a sufficient amount of time to give affected tenants an equitable opportunity to consider and respond to the proposals. Registered providers should make clear any potential material impacts, positive and negative, of the proposed changes, for example, any impact on rent and service charge levels, service delivery or security of tenure. They should also set out clearly the main reasons for the changes being proposed to affected tenants. Board and councillors of registered providers should assure themselves that feedback from affected tenants has been genuinely considered in their decision-making about proposals, and the registered provider should demonstrate this to affected tenants.

## Information about landlord services

(Relevant to the Transparency, Influence and Accountability Standard required outcome 1.4.1 and specific expectations 2.3.1, 2.3.3 and 2.3.5)

44. Effective communication with tenants and the provision of clear and accessible information is at the heart of an effective tenant/landlord relationship. Registered providers should make tenants aware of the services and standards of service they provide, and the different ways in which tenants can contact their landlord.
45. Where registered providers are delivering a service directly to a tenant, they should communicate with them from the start through to the completion of that service. For example, where a tenant reports a repair to their landlord, the registered provider should keep them updated about the progress of the repair on a regular and ongoing basis, particularly where there is going to be a delay in carrying out the repair, or where multiple trades and visits are required.
46. The expectation that registered providers must make information available to tenants about the relevant roles and responsibilities of senior level employees or officers applies to all registered providers, whether they employ paid staff or not.

## Performance information

(Relevant to the Transparency, Influence and Accountability Standard required outcome 1.5.1 and specific expectations 2.4.1 and 2.4.2).

47. Tenants having access to reliable and accurate performance information about landlord services helps to ensure transparency and to drive effective tenant scrutiny.
48. Registered providers must ensure they meet the regulator's TSM Direction<sup>1\*</sup>. The regulator's TSM Direction sets requirements that registered providers must meet to ensure TSMs are collected, processed and reported by registered providers on a consistent basis. It may give registered providers flexibility about how they will meet its requirements. Registered providers should meet those requirements in a way that ensures that their reported tenant satisfaction measure information is an accurate, reliable, valid, and transparent reflection of their performance against the TSMs, which supports effective tenant scrutiny. Registered providers should also consider how all the different elements of the business involved in collecting, processing and reporting relevant information (systems, processes, data etc) work to ensure this. For example, where management information is used in generating TSM information, registered

---

<sup>1</sup> In this Code, 'TSM Direction', 'TSMs' and 'reported tenant satisfaction measure information' have the same meaning that those expressions are given in our Transparency Influence and Accountability Standard.

providers should consider how they ensure that their approach to collecting and processing that management information is robust and enables them to deliver the relevant outcomes in relation to their reported tenant satisfaction measure information.

49. In addition to what is required to meet the regulator's TSM Direction, registered providers should, following engagement with their tenants, also consider publishing some or all of their TSM related information at a more granular level and/or on a more frequent basis, to support effective tenant scrutiny. For example, they may publish some or all of their TSM related information separately for:
- entities within their group,
  - specific property types such as general needs or housing for older people,
  - different geographical areas, and/or
  - specific tenant groups (such as tenants who share different protected characteristics).
50. Where a registered provider publishes more detailed or more frequent TSM related information (as referred to in the paragraph above), it should ensure (as far as possible), that it collects, processes and publishes that information in line with the requirements in the regulator's TSM Direction. Any significant deviation from those requirements should be clearly set out alongside the additional published TSM related information.
51. Registered providers should be able to demonstrate that they understand their performance, including where and why performance has changed over time. They should have clear and measurable plans in place to improve performance where required and should be able to demonstrate that they are effectively delivering to those plans.
52. In providing tenants with accessible information about their performance, registered providers should consider all performance information, including the regulator's judgements. Registered providers should consider how they can support tenants to understand the information being presented, including relevant performance action plans, for example, by including contextual and benchmarking information. In providing information about how they have taken tenants' views into account, registered providers should be able to demonstrate any changes they have made to landlord services as a result of insight from tenants' views, including learning from complaints.

53. In providing information to tenants on directors' remuneration and management costs, registered providers should consider the regulator's [note](#) on how to calculate these costs, which can be found on our website.

## Complaints

(Relevant to the Transparency, Influence and Accountability Standard required outcome 1.6.1 and specific expectations 2.5.1 and 2.5.2)

54. Addressing complaints fairly, effectively and promptly is essential for registered providers to build trust with tenants. Registered providers should make every effort to ensure that tenants are aware of their complaints process. Tenants should be able to raise a complaint easily and should be listened to by their landlord when they do so.
55. In addressing complaints, registered providers should ensure that they provide regular updates to affected tenants about the progress they have made to resolve the complaint fairly and the next steps they plan to take, with clear timescales.
56. In meeting this outcome, registered providers are expected to consider relevant requirements of other bodies, including those of the Housing Ombudsman and specifically their Complaint Handling Code.
57. Complaints present registered providers with valuable insight into tenants' experiences of interacting with their landlord. Registered providers should make good use of this learning in order to improve services for tenants, bringing about change at a service or organisational level where appropriate. As part of this learning, registered providers should analyse trends and themes from complaints data.

## Social Tenants Access to Information Requirements (STAIRs)

(Relevant to the Transparency, Influence and Accountability Standard Required Outcome 1.7.1)

58. The expectations set out in the Government's policy statement<sup>2</sup> 'Social Tenant Access to Information Requirements' (STAIRs) apply to private registered providers only. In delivering the required outcome, private registered providers must publish certain information about their activities and provide relevant information in response to requests from tenants unless it is reasonable to withhold the information from disclosure. They are also expected to demonstrate a commitment to transparency, accountability and tenant involvement. Registered providers must ensure

---

<sup>2</sup> [Social Tenant Access to Information Requirements: policy statement - GOV.UK](#)

communication with and information for tenants is clear, accessible, relevant, timely and appropriate to the diverse needs of tenants.

59. It is for private registered providers to decide whether it is reasonable to withhold information from disclosure in line with the expectations set out in the policy statement. In deciding this, the Government's policy statement makes it clear that private registered providers must have regard to the protections afforded to certain classes of information (and to how those classes of information are defined) in the Freedom of Information Act 2000 and Data Protection Act, and any other relevant statutes. Further information about relevant protections can be found on the Information Commissioner's Office website.

## **Competence and Conduct**

(Relevant to the Transparency, Influence and Accountability Standard required outcome 1.8.1 and specific expectations 2.6.1 - 2.6.4<sup>3</sup>)

60. For landlord services to be of good quality, relevant staff need to have the necessary skills, knowledge and experience, and exhibit the behaviours needed. Part of delivering good quality landlord services involves delivering fair and equitable outcomes for tenants (and, where relevant, prospective tenants) and treating them with fairness and respect.
61. In meeting the required outcome, registered providers must have a robust and evidenced approach to:
- managing and developing the skills, knowledge and experience of their relevant staff and ensuring they exhibit the behaviours needed for the landlord services to be of good quality; and
  - the steps they are taking to secure that the relevant staff of their services providers also have these attributes.
62. Registered providers should assure themselves and be able to evidence decisions about which of their staff meet the definition of relevant staff and which of their roles are in scope of the qualifications requirements.
63. Registered providers should have a clear understanding of which of their contractors and sub-contractors meet the definition of services providers and which of their services providers have relevant managers within scope of the qualifications

---

<sup>3</sup> In this section of the Code, 'relevant staff', 'landlord services' and 'services provider' have the same meaning as given in the Transparency Influence and Accountability Standard for the purposes of outcomes 1.8.1 and 2.6.1 to 2.6.4. Those outcomes have been set under section 194A of the Housing and Regeneration Act 2008.

requirements. Outcomes 1.8.1b and 2.6.2d in the Transparency, Influence and Accountability Standard apply in relation to the relevant staff of all their services providers as defined in the legislation<sup>4</sup>. Relevant managers of a services provider will not be in scope of the qualification requirements if the services provider does not provide a comprehensive social housing management service to the registered provider, as detailed in paragraph 59 of the Government's Policy Statement on Qualifications Requirements for Social Housing.<sup>5</sup>

64. In delivering the outcomes, registered providers must ensure that the opportunities they provide to tenants to influence and scrutinise their approach are meaningful. This includes in the development of the written policy and when they develop or adopt the code of conduct, as well as when these are reviewed.
65. In meeting the specific expectations in 2.6.2 to 2.6.4, registered providers are free to choose whether the written policy and/or the code of conduct cover a wider range of matters or staff than those specific expectations require. They must ensure the requirements of the standard are met, and that the written policy and code of conduct ultimately support the delivery of the required outcome in 1.8.1 of the standard.

## Self-referral

(Relevant to the Transparency, Influence and Accountability Standard specific expectation 2.7.1)

66. The regulator requires registered providers to tell it at the earliest opportunity about any material issues that relate to non-compliance or potential non-compliance with the standards. If a registered provider is unsure as to whether an issue is material, they should contact the regulator to discuss the matter further. Being open and transparent with the regulator is an essential part of registered providers meeting their co-regulatory responsibilities.

## Neighbourhood and Community Standard

### Safety of shared spaces

(Relevant to the Neighbourhood and Community Standard required outcome 1.1.1)

67. 'Shared spaces' as defined in the standards can include both internal and external areas associated with a registered provider's homes used by their tenants, that are not the responsibility of the registered provider. While registered providers do not have direct responsibility for these areas, they are expected to work cooperatively with tenants,

<sup>4</sup> See s.194B(2) of the Housing and Regeneration Act 2008.

<sup>5</sup> [Competence and Conduct Standard: Policy statement](#)

other landlords and relevant organisations to take all reasonable steps to ensure the safety of these spaces. This may entail, for example, liaising with relevant organisations so that hazardous fly tipping can be removed or to arrange for defective lighting to be repaired where it presents a safety issue for their tenants.

## **Local cooperation**

(Relevant to the Neighbourhood and Community Standard required outcome 1.2.1 and specific expectation 2.1.1)

68. The regulator acknowledges that the roles registered providers play in promoting social, environmental and economic wellbeing in the areas in which they operate are likely to vary, as registered providers need to take account of their strategic objectives, the views of tenants and their presence in those areas, among other considerations.

## **Anti-social behaviour and hate incidents**

(Relevant to the Neighbourhood and Community Standard required outcome 1.3.1 and specific expectations 2.2.1, 2.2.2, 2.2.3 and 2.2.5)

69. Anti-social behaviour (ASB) and hate incidents can have a significant negative impact on tenants of social housing, both for those experiencing them directly and for those living in the community where the ASB and hate incidents are occurring.
70. In order to deter and tackle ASB and hate incidents effectively in areas where they operate, registered providers must work with appropriate partners, with a common aim of trying to reduce ASB and hate incidents. Joint initiatives may include, for example, providing mediation services to try to resolve disputes before they escalate, undertaking security measures and environmental improvements, and providing diversionary activities.
71. It is vital that registered providers have effective policies and processes to tackle ASB and hate incidents, and they should communicate these to tenants. These should include their approaches to investigating reports of ASB and hate incidents (including the roles of other relevant agencies), the support available to affected tenants and the actions they take to deal with perpetrators of ASB and hate incidents.

72. Registered providers should take into account the diverse needs of tenants in considering how tenants report ASB and hate incidents to them and eliminate any barriers to reporting such incidents.
73. In managing reports of ASB and hate incidents, including keeping tenants informed about the progress of their ASB case, registered providers should be mindful of their data protection obligations and any ongoing legal proceedings.
74. We expect registered providers to take a victim-centred approach to supporting tenants affected by ASB. This support can take different forms such as, for example, making a referral to an external support agency or, where appropriate, taking into account the wishes of the complainant when determining the course of action the registered provider will take. As part of this approach, registered providers should consider how they support vulnerable perpetrators of ASB, to help them to sustain their tenancy.

## **Domestic abuse**

(Relevant the Neighbourhood and Community Standard required outcome 1.4.1 and specific expectations 2.3.1 and 2.3.2)

75. Registered providers should understand the significant impact that domestic abuse can have both on tenants experiencing it and their household members. In achieving this outcome registered providers should have a victim-centred approach to assisting tenants who experience domestic abuse.
76. Registered providers policies should set out their approach to recognising and effectively responding to cases of domestic abuse. They should consider, among other things, how they
  - raise awareness and understanding among relevant staff so they are able to recognise the signs of domestic abuse, particularly those linked to a tenant's housing circumstances
  - make tenants aware of appropriate support and advice available regarding domestic abuse, including from third party organisations
  - offer tenants affected by domestic abuse referrals to specialist domestic abuse agencies
  - provide staff supporting tenants experiencing domestic abuse with appropriate specialist training, and
  - offer appropriate staff members to support tenants experiencing domestic abuse.

77. To be able to recognise and respond appropriately to reports of domestic abuse, registered providers should ensure they have an appreciation of the different specific needs of tenants who experience it, including those arising from the tenant's protected characteristics, such as disability and race. As part of their approach, registered providers must handle sensitive information relating to cases of domestic abuse in compliance with relevant legislation.
78. The duty referred to in 2.3.2 refers to the duty placed on local authorities in the Domestic Abuse Act 2021 (the Act) to develop and implement a strategy for accommodation-based support (which according to the Act is support in relation to domestic abuse, provided to victims of domestic abuse, or their children, who reside in relevant accommodation) in its area. Further information about this duty can be found in the government's statutory guidance: Domestic Abuse Act 2021 - GOV.UK ([www.gov.uk](http://www.gov.uk)).

## Tenancy Standard

### Allocations and lettings

(Relevant to the Tenancy Standard required outcome 1.1.1 and specific expectations 2.1.1, 2.1.2, 2.1.4 and 2.1.6)

79. Registered providers should have effective policies and processes in place for allocating their homes and should work effectively with local authorities to help meet identified local housing need. They should clearly set out their decision-making criteria, including in relation to transfers.
80. In order to be able to take the needs of tenants and prospective tenants into account in the allocations process, registered providers need to have a robust and accurate understanding of local housing need and their homes, including in relation to which homes have been designed or adapted to meet specific needs.
81. Tenancy fraud can take a number of forms. Actions registered providers can take to prevent and tackle tenancy fraud include carrying out effective checks before the start of and during a tenancy, publicising their approach including outcomes to tackling tenancy fraud, and providing guidance to staff on how to prevent, detect and take action against suspected tenancy fraud.

82. Information on the government's CORE (Continuous Recording of Lettings and Sales in Social Housing in England) system is available at: CORE - CORE - Home (communities.gov.uk).

## **Tenancy sustainment and evictions**

(Relevant to the Tenancy Standard required outcome 1.2.1 and specific expectations 2.2.1 and 2.2.2)

83. Registered providers may provide support directly to tenants to help them maintain their tenancy or licence, or they may use appropriate organisations to provide this support. Examples of support that may be provided include helping tenants to manage their money and maximise their income, offering energy advice, and helping vulnerable tenants to be able to live independently, including those who experience mental health issues, or drug and alcohol dependency.
84. Where a registered provider ends a tenancy or licence they must offer those affected timely advice and assistance. This assistance can take the form of, for example, helping affected tenants to apply for alternative housing or signposting them to appropriate support and advice services. Registered providers should ensure that any advice and assistance about housing options is offered at the earliest opportunity in the process, to enable those affected to understand the process of finding suitable alternative accommodation.
85. Alongside other objectives, such as minimising loss of rental income, registered providers should bear in mind their objectives as landlords of social housing, including in relation to preventing homelessness and helping tenants to maintain their tenancies, when considering whether to escalate eviction proceedings.

## **Tenure**

(Relevant to the Tenancy Standard required outcomes 1.3.1 and 1.3.2 and specific expectations 2.3.1b, 2.3.1d and 2.3.1g)

86. Registered providers should consider the suitability of the tenancies that they issue, taking into account the tenants' needs and the purpose of the accommodation. They must comply with all relevant law in issuing tenancies or terms of occupation. Where appropriate, they may wish to seek legal advice.
87. Registered providers that make use of licences as the basis of occupation should ensure that they use them appropriately.

88. As part of setting out their approach to tenancy management, registered providers should help tenants understand both their own responsibilities and those of their landlord in relation to their tenancy.
89. In relation to 2.3.1b and 2.3.1d, registered providers should only grant tenancies for a minimum fixed term of less than five years in exceptional circumstances and should not adopt a blanket approach to granting such tenancies. For example, all tenants in a particular area or all tenants of a certain age. Where a registered provider makes use of fixed term tenancies for a term of less than five years, they should set out in a policy the circumstances in which they will do so.
90. As part of meeting 2.3.1g, registered providers should be able to demonstrate how they have taken into account the needs of vulnerable households in their approach to tenancy management.
91. For clarity, reference to the use of probationary tenancies in our requirements includes the use of introductory or other equivalent tenancies.

## **Mutual exchange**

(Relevant to the Tenancy Standard required outcome 1.4.1 and specific expectations 2.4.3)

92. Support to relevant tenants wishing to mutually exchange may include, for example, registered providers supplying them with clear and simple information about the mutual exchange process, including the associated responsibilities of the landlord and of the tenant, and helping tenants to register with an online mutual exchange service if required.

## **Legal status of the Code**

93. This Code is issued by the Regulator of Social Housing, under section 195(1) of the Housing and Regeneration Act 2008 (as amended) (the HRA).
94. Section 195(2) of the HRA provides that the regulator may have regard to the Code when considering whether the standards have been met.



© RSH copyright 2025

This publication is licensed under the terms of the Open Government Licence v3.0 except where otherwise stated. To view this licence, visit [nationalarchives.gov.uk/doc/openhttp://nationalarchives.gov.uk/doc/open-government-licence/version/3/government-licence/version/3](http://nationalarchives.gov.uk/doc/open-government-licence/version/3)

Where we have identified any third party copyright information you will need to obtain permission from the copyright holders concerned.

This publication is available at: [www.gov.uk/rsh](http://www.gov.uk/rsh)

Any enquiries regarding this publication should be sent to us via [enquiries@rsh.gov.uk](mailto:enquiries@rsh.gov.uk) or call 0300 124 5225.

or write to:

Regulator of Social Housing  
Level 2  
7-8 Wellington Place Leeds  
LS1 4AP

**The Regulator of Social Housing regulates registered providers of social housing to promote a viable, efficient and well-governed social housing sector able to deliver and maintain homes of appropriate quality that meet a range of needs.**